

Message Text

SECRET

PAGE 01 DAR ES 03810 081319Z

ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

-----013814 081322Z /42

O 081210Z SEP 78

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC NIACT IMMEDIATE 9732

S E C R E T DAR ES SALAAM 3810

NODIS CHEROKEE

FOR DICK MOOSE

E.O. 11652: GDS

TAGS: PDEV, RH, UK

SUBJECT: RHODESIAN NEGOTIATIONS

REF: STATE 227301

1. DRAFT PAPER CONTAINED REFTEL STRIKES ME AS EXCELLENT VEHICLE FOR DISCUSSIONS WITH BRITISH. MY OWN GUESS IS THAT THEY WILL NOT BE VERY RESPONSIVE TO IT, PREFERRING TO HOLD TO OWEN'S PREVIOUSLY PROPOSED APPROACH. BASIS FOR COMPROMISE MIGHT EXIST IN OUR NOT EXCLUDING POSSIBILITY OF DIRECT TALKS BETWEEN PARTIES (AT A LATER STATE) AS CATEGORICALLY AS OUR PAPER NOW SEEMS TO DO AND IN BRITISH IN TURN ACCEPTING IDEAS OF (A) SUBSTANTIVE SHUTTLE TALKS WITH INITIAL EMPHASIS ON EXTRACTING CONCESSIONS FROM SMITH, AND (B) REVIEWING EXTENT TO WHICH THEY WOULD BE PREPARED TO GO TO REASSERT POWER DIRECTLY, WITH (C) FALL-BACK TO TALKING FINAL, POLISHED A-AP TO WORLD AND UN, IF AGREEMENT AMONG PARTIES CANNOT BE OBTAINED.

2. BASED ON PAST EXPERIENCE, AFRICANS WILL NOT BE WILLING TO LEAVE RHODESIAN AFFAIRS IN THEIR PRESENT STATE OF DISARRAY FOR VERY LONG. I CONTINUE TO BELIEVE IT WOULD BE WISE TO LET THEM MAKE THE FIRST MOVE TO STRAIGHTEN OUT THEIR MESS. WE WOULD

SECRET

SECRET

PAGE 02 DAR ES 03810 081319Z

THEN BE IN BETTER POSITION TO MOVE WITHOUT AUTOMATICALLY OBTAINING AN OPPONENT FOR EVERY SUPPORTER FOR ANYTHING WE WANTED TO DO. I EXPECT THAT OWEN WILL BE EAGER TO MOVE AHEAD, BUT BELIEVE THAT A POSSIBLE COMPULSION TO ACTION ON HIS PART MAY BE A VERY DANGEROUS ELEMENT IN THE PRESENT SITUATION.

3. WITHOUT MINIMIZING MY OWN OFT-PROCLAIMED EMPHASIS ON THE

IMPORTANCE OF THE FRONT LINE, I BELIEVE THERE ARE LIMITS ON HOW GREAT A ROLE WE CAN EXPECT IT AND SOUTH AFRICA TO PLAY IN APPLYING PRESSURE TO RHODESIA AND THE PF TO ACCEPT A SPECIFIC SOLUTION. IN SHORT I SEE DISCUSSIONS WITH SAG AND FL AT THIS POINT AS PRIMARILY GAP-FILLING EXERCISE TO HELP US CALCULATE WHAT WE COULD EXPECT FROM THEM IF WE COME UP WITH A SOLUTION -- WHICH WILL STILL HAVE TO HAVE AT ITS CORE SOMETHING BOTH THE PF AND SMITH CAN ACCEPT.

4. IN THIS REGARD, SMITH HAS MADE VARIOUS OFFERS TO MUZOREWA AND SITHOLE AND TO NKOMO, BUT, IT SEEMS TO ME, HE HAS YET TO GIVE THE US AND THE UK A SINGLE THING -- NOR HAVE WE BROUGHT A MAXIMUM OF OUR ADMITTEDLY LIMITED PRESSURE AGAINST HIM. ANY SHUTTLE AND POLITICAL EFFORT SHOULD BE FIRST DIRECTED TO GETTING SOMETHING CONCRETE FROM SMITH, E.G., AGREEMENT TO ELECTIONS OF THE KIND CONTEMPLATED IN THE A-AP, A UN PRESENCE, A UNIFIED ARMY, HIS OWN DEPARTURE FROM OFFICE. ANOTHER POSSIBILITY TO TRY ON SMITH (IF WE COULD GET LONDON TO GO ALONG) WOULD BE STRAIGHT CANCELLATION OF UDI AND A TURN-BACK TO THE BRITISH. THE WAY TO START THE SUBSTANTIVE BALL ROLLING AGAIN IS TO GET ONE OR MORE OF THESE THINGS AND BRING THEM BACK TO THE FL AND PF.

5. THE ALL PARTIES MEETING SHOULD CERTAINLY BE SUBORDINATED FOR THE TIME BEING AND THE A-AP RETAINED AS AN ELEMENT OF CONTINUITY. HOWEVER, THE SITUATION HAS CHANGED VASTLY SINCE
SECRET

SECRET

PAGE 03 DAR ES 03810 081319Z

THESE WERE FIRST PLACED ON THE TABLE AND A NEW TWIST TO THE WELL-TASTED STEW COULD IN ITSELF BE A HELPFUL CATALYST. UNILATERAL JOC ACCEPTANCE OF A RESTORATION OF BRITISH CONTROL WOULD PROVIDE THAT, AND I AM REASONABLY CONFIDENT THAT THE APPROACH SKETCHED OUT IN THE FINAL PARAS OF YOUR PAPER WOULD GET NYERERE'S SUPPORT.
SPAIN

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, POLITICAL SETTLEMENT, BRIEFING MATERIALS, NEGOTIATIONS, SELFGOVERNMENT, CHEROKEE 9-8-78, CAT-C
Control Number: n/a
Copy: SINGLE
Draft Date: 08 sep 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978DARES03810
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: P840156-1403
Format: TEL
From: DAR ES SALAAM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780990/aaaacwgk.tel
Line Count: 101
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3cb9de55-c288-dd11-92da-001cc4696bcc
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: 78 STATE 227301
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1510428
Secure: OPEN
Status: NATIVE
Subject: RHODESIAN NEGOTIATIONS
TAGS: PDEV, RH, ZI, UK
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/3cb9de55-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014